



The Audit Plan for Shropshire Council

Year ended 31 March 2015

February 2015

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Contents

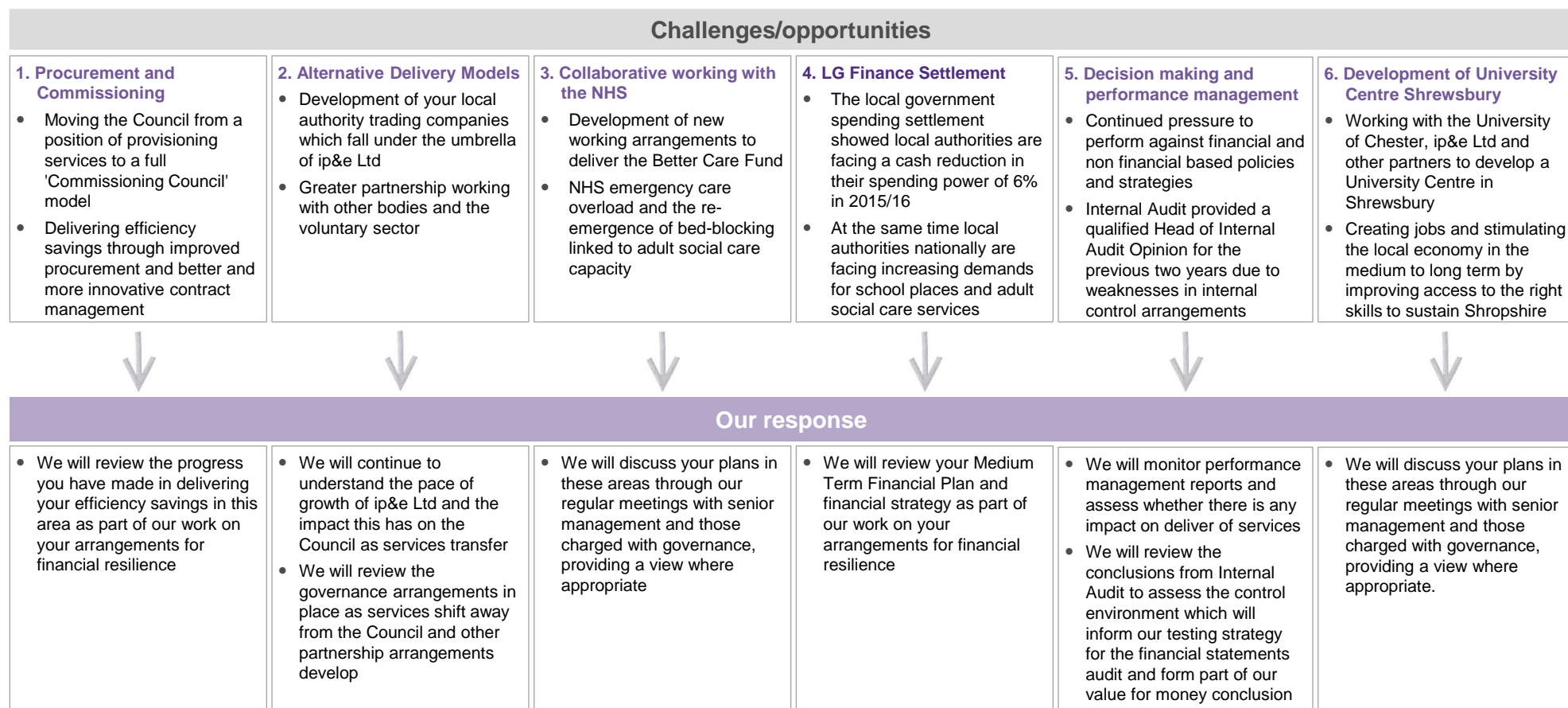
Section

1. Understanding your business	3
2. Developments relevant to your business and the audit	4
3. Our audit approach	5
4. Significant risks identified	6
5. Other risks	7
6. Group audit scope and risk assessment	9
7. Value for Money	10
8. Results of interim work	11
9. Key dates	13
10. Fees	14
11. Independence	15
12. Communication of audit matters with those charged with governance	16

The contents of this report relate only to the matters which have come to our attention, which we believe need to be reported to you as part of our audit process. It is not a comprehensive record of all the relevant matters, which may be subject to change, and in particular we cannot be held responsible to you for reporting all of the risks which may affect the Council or any weaknesses in your internal controls. This report has been prepared solely for your benefit and should not be quoted in whole or in part without our prior written consent. We do not accept any responsibility for any loss occasioned to any third party acting, or refraining from acting on the basis of the content of this report, as this report was not prepared for, nor intended for, any other purpose.

Understanding your business

In planning our audit we need to understand the challenges and opportunities the Council is facing. We set out a summary of our understanding below.



Developments relevant to your business and the audit

In planning our audit we also consider the impact of key developments in the sector and take account of national audit requirements as set out in the Code of Audit Practice ('the code') and associated guidance.

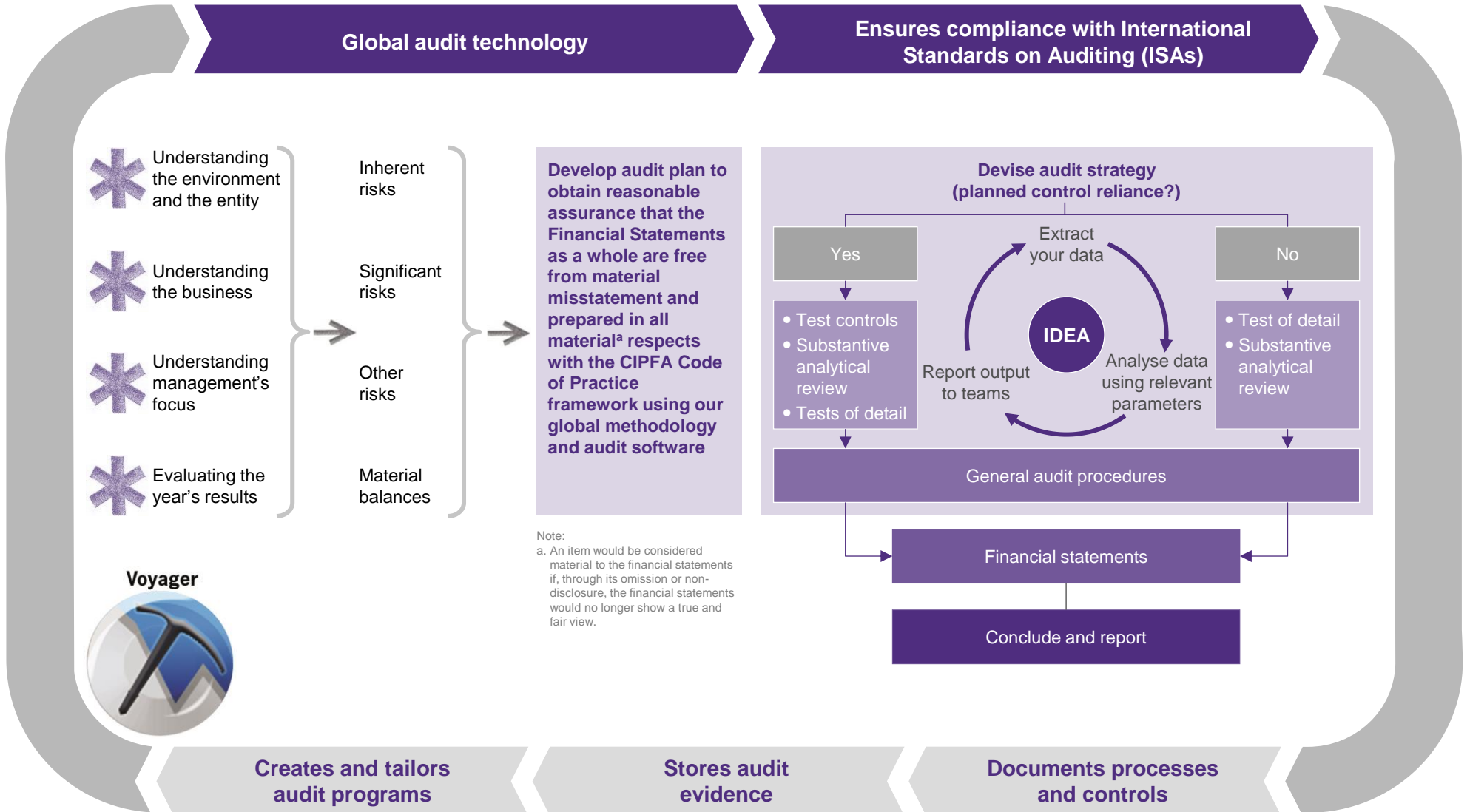
Developments and other requirements

<p>1. Financial reporting</p> <ul style="list-style-type: none"> • Changes to the CIPFA Code of Practice • Changes to the recognition of school land and buildings on local authority balance sheets • Adoption of new group accounting standards (IFRS 10,11 and 12) 	<p>2. Legislation</p> <ul style="list-style-type: none"> • Local Government Finance settlement 	<p>3. Corporate governance</p> <ul style="list-style-type: none"> • Annual Governance Statement (AGS) • Explanatory foreword • Governance arrangements around ip&e Ltd 	<p>4. 2013/14 objection</p> <ul style="list-style-type: none"> • Formal objection raised on taxi licence fee setting relating to the information contained within the 2013/14 financial statements 	<p>5. Financial Pressures</p> <ul style="list-style-type: none"> • Managing service provision with less resource • Progress against savings plans • Pace of change required to deliver savings required to balance budgets over future years 	<p>6. Other requirements</p> <ul style="list-style-type: none"> • The Council is required to submit a Whole of Government accounts pack on which we provide an audit opinion • The Council completes grant claims and returns on which audit certification is required
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Our response

<p>We will ensure that</p> <ul style="list-style-type: none"> • the Council complies with the requirements of the CIPFA Code of Practice through discussions with management and our substantive testing • schools are accounted for correctly and in line with the latest guidance • the group boundary is recognised in accordance with the Code and joint arrangements are accounted for correctly 	<ul style="list-style-type: none"> • We will discuss the impact of the legislative changes with the Council through our regular meetings with senior management and those charged with governance, providing a view where appropriate 	<ul style="list-style-type: none"> • We will review the arrangements the Council has in place for the production of the AGS • We will review the AGS and the explanatory foreword to consider whether they are consistent with our knowledge • We will consider the assurance the Council receives from ip&e Ltd over governance arrangements for the services commissioned 	<ul style="list-style-type: none"> • We will conclude on the objection and formally respond to the objector within the timescales prescribed by the Audit Commission 	<ul style="list-style-type: none"> • We will review the Council's performance against the 2014/15 budget, including consideration of performance against the savings plan • We will undertake a review of Financial Resilience as part of our VfM conclusion • We will consider financial performance and service delivery particularly in areas where service redesign or the use of alternative delivery models has been implemented 	<ul style="list-style-type: none"> • We will carry out work on the WGA pack in accordance with requirements • We will certify the housing benefit subsidy claim in accordance with the requirements specified by Public Sector Audit Appointments Ltd. This company will take over the Audit Commission's responsibilities for housing benefit grant certification from 1 April 2015.
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Our audit approach



Significant risks identified

'Significant risks often relate to significant non-routine transactions and judgmental matters. Non-routine transactions are transactions that are unusual, either due to size or nature, and that therefore occur infrequently. Judgmental matters may include the development of accounting estimates for which there is significant measurement uncertainty' (ISA 315).

In this section we outline the significant risks of material misstatement which we have identified. There are two presumed significant risks which are applicable to all audits under auditing standards (International Standards on Auditing – ISAs) which are listed below:

Significant risk	Description	Substantive audit procedures
The revenue cycle includes fraudulent transactions	<p>Under ISA 240 there is a presumed risk that revenue may be misstated due to the improper recognition of revenue.</p> <p>This presumption can be rebutted if the auditor concludes that there is no risk of material misstatement due to fraud relating to revenue recognition.</p>	<p>Having considered the risk factors set out in ISA240 and the nature of the revenue streams at Shropshire Council, we have determined that the risk of fraud arising from revenue recognition can be rebutted, because:</p> <ul style="list-style-type: none"> • there is little incentive to manipulate revenue recognition, • opportunities to manipulate revenue recognition are very limited, • the culture and ethical frameworks of local authorities, including Shropshire Council, mean that all forms of fraud are seen as unacceptable.
Management over-ride of controls	Under ISA 240 the presumption that the risk of management over-ride of controls is present in all entities.	<p>Work completed to date:</p> <ul style="list-style-type: none"> • Discussion on accounting estimates, judgments and decisions made by management <p>Further work planned:</p> <ul style="list-style-type: none"> • Review of accounting estimates, judgments and decisions made by management • Testing of journal entries • Review of unusual significant transactions

Other risks identified

The auditor should evaluate the design and determine the implementation of the entity's controls, including relevant control activities, over those risks for which, in the auditor's judgment, it is not possible or practicable to reduce the risks of material misstatement at the assertion level to an acceptably low level with audit evidence obtained only from substantive procedures (ISA 315).

In this section we outline the other risks of material misstatement which we have identified as a result of our planning.

Other risks	Description	Audit Approach
Operating expenses	Creditors understated or not recorded in the correct period	<p>Work completed to date:</p> <ul style="list-style-type: none"> • Documented the processes and controls in place around accounting for operating expenses • Walkthrough tests to confirm the operation of the controls <p>Further work planned:</p> <ul style="list-style-type: none"> • Search for unrecorded liabilities by testing whether the cut-off of post year end payments is appropriate • Verify creditors to supporting documentation and subsequent payments to ensure that creditors are correctly classified and recorded in the correct period
Employee remuneration	Employee remuneration and benefit obligations and expenses understated	<p>Work completed to date:</p> <ul style="list-style-type: none"> • Documented the processes and controls in place around accounting for operating expenses • Walkthrough tests to confirm the operation of the controls <p>Further work planned:</p> <ul style="list-style-type: none"> • Agreement of staff costs per the financial statements to the General Ledger and the payroll system • Monthly trend analysis to gain assurance that there have been no significant omissions from staff costs recorded

Other risks identified - Continued

Other risks	Description	Audit Approach
Welfare Expenditure	Welfare benefits improperly computed	<p>Work completed to date:</p> <ul style="list-style-type: none"> • Documented the processes and controls in place around accounting for operating expenses • Walkthrough tests to confirm the operation of the controls <p>Further work planned:</p> <ul style="list-style-type: none"> • Reconciliation of expenditure to welfare benefits system • Reconciliation of welfare benefit income to grant claim and cash received • Initial testing in accordance with the methodology required to certify the housing benefit subsidy claim including, <ul style="list-style-type: none"> • housing benefit discovery testing • housing benefit analytical review • uprating model • software tool

Group audit scope and risk assessment

ISA 600 requires that as Group auditors we obtain sufficient appropriate audit evidence regarding the financial information of the components and the consolidation process to express an opinion on whether the group financial statements are prepared, in all material respects, in accordance with the applicable financial reporting framework.

This assessment is based upon initial evaluation of forecast out-turn figures. If these increase it may result in a component becoming significant and our proposed analytical approach being insufficient. If this is the case we will be required to undertake targeted work at that component which will increase the level of work required to enable us to provide our opinion.

If this occurs, we will agree this with the Head of Finance, Governance and Assurance and then communicate to the Audit Committee. We are already engaging in discussions around forecast out-turns and at this stage, assume that no component will be assessed as significant.

Component	Significant? *	Level of response required under ISA 600	Risks identified	Planned audit approach
West Mercia Energy	No	Analytical **	N/A	Desktop review performed by Grant Thornton
Shropshire Towns and Rural Housing (STARH)	No	Analytical	N/A	Desktop review performed by Grant Thornton
South Shropshire Leisure Limited	No	Analytical	N/A	Desktop review performed by Grant Thornton
ip&e Ltd	No	Analytical	N/A	Desktop review performed by Grant Thornton

* A significant component is a component identified by the group engagement team that is of individual financial significance to the group, or that, due to its specific nature or circumstances, is likely to include significant risks of material misstatement of the group financial statements. (ISA 600)

** Depending on the circumstances of the engagement, the financial information of the components may be aggregated at various levels for purposes of the analytical procedures. The results of the analytical procedures corroborate the group engagement team's conclusions that there are no significant risks of material misstatement of the aggregated financial information of components that are not significant components.(ISA 600)

Value for money

Value for money

The Code requires us to issue a conclusion on whether the Council has put in place proper arrangements for securing economy, efficiency and effectiveness in its use of resources. This is known as the Value for Money (VfM) conclusion.

Our VfM conclusion is based on the following criteria specified by the Audit Commission:

VfM criteria	Focus of the criteria
The organisation has proper arrangements in place for securing financial resilience	The organisation has robust systems and processes to manage financial risks and opportunities effectively, and to secure a stable financial position that enables it to continue to operate for the foreseeable future
The organisation has proper arrangements for challenging how it secures economy, efficiency and effectiveness	The organisation is prioritising its resources within tighter budgets, for example by achieving cost reductions and by improving efficiency and productivity

We have undertaken a risk assessment to identify areas of risk to our VfM conclusion. We will undertake work in the following areas to address the risks identified:

- A detailed risk assessment which will support our overall conclusion.
- A review of the Council's financial resilience for 2014/15 and going forward. This will include consideration of the adequacy of the Council's medium term and longer term financial planning.
- A review of the governance and control arrangements which are in place in light of the qualified Head of Internal Audit Opinion in 2013/14.
- Review of the governance arrangements in place in relation to the transfer of services to ip&e Ltd.
- Review of the Council's on-going involvement in the Better Care Fund arrangements.

The results of our VfM audit work and the key messages arising will be reported in our Audit Findings report and in the Annual Audit Letter.

Results of interim audit work

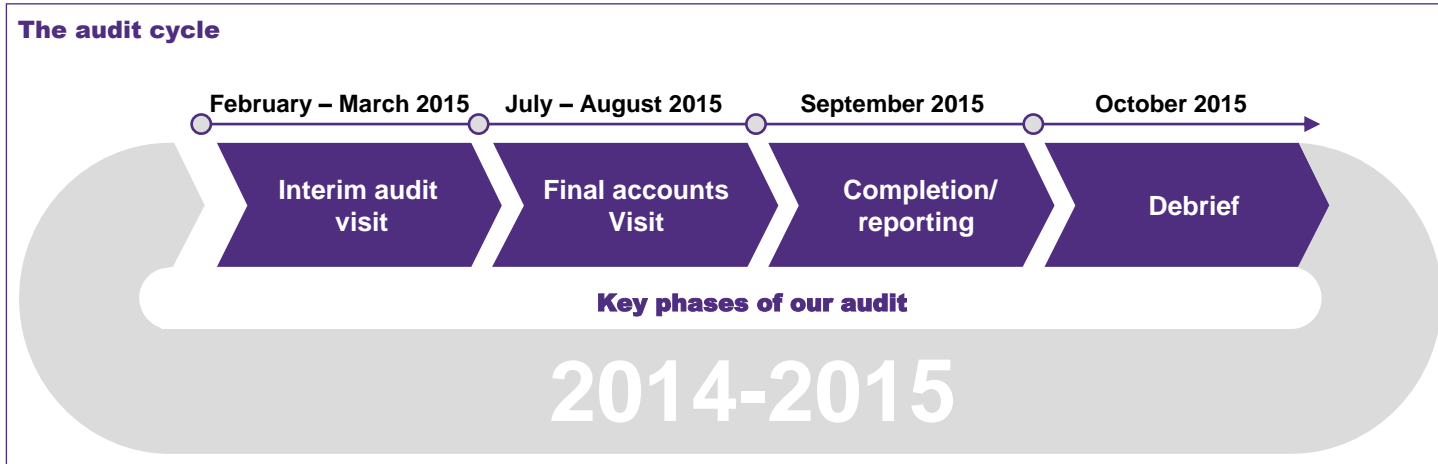
The findings of our interim audit work, and the impact of our findings on the accounts audit approach, are summarised in the table below:

	Work performed and findings	Conclusion
Internal Audit	We have reviewed Internal Audit's overall arrangements against the Public Sector Internal Audit Standards. Our work has not identified any issues which we wish to bring to your attention.	Overall, we have concluded that the Internal Audit service continues to provide an independent and satisfactory service to the Council and that internal audit work contributes to an effective internal control environment at the Council. We plan to review Internal Audit's work on the Council's key financial systems at our interim visit.
Walkthrough testing	We have completed walkthrough tests of controls operating in areas where we consider that there is a risk of material misstatement to the financial statements. Our work has not identified any issues which we wish to bring to your attention. Internal controls have been implemented in accordance with our documented understanding.	Our work has not identified any weaknesses which impact on our audit approach.
Entity level controls	We have obtained an understanding of the overall control environment relevant to the preparation of the financial statements including: <ul style="list-style-type: none"> • Communication and enforcement of integrity and ethical values • Commitment to competence • Participation by those charged with governance • Management's philosophy and operating style • Organisational structure • Assignment of authority and responsibility • Human resource policies and practices 	Our work has identified no material weaknesses which are likely to adversely impact on the Council's financial statements.

Results of interim audit work continued

	Work performed	Conclusion
Review of information technology controls	<p>We have followed up the high level review of the general IT (information technology) control environment, completed by our information systems specialist in 2013/14. This informs our overall review of the internal controls system.</p> <p>We have also performed a follow up of the Council's response to the issues that were raised last year.</p> <p>IT controls were observed to have been implemented in accordance with our documented understanding.</p>	<p>Our work has identified no material weaknesses which are likely to adversely impact on the Council's financial statements.</p>
Journal entry controls	<p>We have reviewed the Council's journal entry policies and procedures as part of determining our journal entry testing strategy and have not identified any material weaknesses which are likely to adversely impact on the Council's control environment or financial statements.</p>	<p>The control environment has been assessed and detailed journal testing will be completed as part of our interim and final accounts visits.</p>
Value for money	<p>We have undertaken our initial risk assessment for our work on your value for money (VfM) conclusion. Interviews with Senior Officers have been booked into diaries for February and March to inform our work and will be followed up in July and August 2015.</p>	<p>Our planning and initial audit work has identified no issues which are likely to result in a qualified VfM conclusion.</p>

Key dates



Date	Activity
January 2015	Planning
February and March 2015	Interim site visits
February 2015	Presentation of audit plan to Audit Committee
May 2015	Deadline for completion of the on-going Objection and issuing the 2013/14 closing audit certificate
July and August 2015	Year end fieldwork
August 2015	Audit findings clearance meeting with Head of Finance, Governance and Assurance
September 2015	Report audit findings to those charged with governance (Audit Committee)
September 2015	Sign financial statements opinion
October 2015	Whole of Government Accounts reported on
October and November 2015	Housing Benefit Grant Claim completed
November 2015	Annual Audit Letter finalised

Fees

Fees

	£
Council audit 2014/15	178,460
Additional work to inform DWP on errors reported in the 2013/14 qualification letter	1,800
Grant certification 2014/15	15,340
Fees in relation to group accounts consolidation requirements	TBC
Fees in relation to an objection from 2013/14	TBC
Total fees (excluding VAT)	TBC

Our fee assumptions include:

- Supporting schedules to all figures in the accounts are supplied by the agreed dates and in accordance with the agreed upon information request list.
- The scope of the audit, and the Council and its activities, have not changed significantly. We will review with level of work involved in providing assurance over the transfer of services to ip&e Ltd and also the implications of revisions to the change in accounting standards for group accounts and report any changes in fee to you once agreed with the Head of Finance, Governance and Assurance.
- The Council will make available management and accounting staff to help us locate information and to provide explanations.

Grant certification

- Our fees for grant certification cover only housing benefit subsidy certification, which falls under the remit of Public Sector Audit Appointments Limited (PSSA Ltd), as the successor to the Audit Commission in this area.
- The grant certification fee is indicative and may vary depending on the final levels of audit work required. The PSSA Ltd determines the level of fee we can charge for this work. We will report on the final fee once our work is completed.
- There is no charge in 2014/15 for the certification work on the NDR3 claim. As work is required to inform our opinion, the Audit Commission has previously increased the scale fee by £1,070, reflecting 50% of the average fee previously charged nationally for NDR3 certification for unitary councils.

Fees for other services

- Fees for other services reflect those agreed at the time of issuing our Audit Plan. Any changes will be reported in our Audit Findings Report and Annual Audit Letter.
- Fees in respect of other grant work, such as reasonable assurance reports, are shown under 'Fees for other services.'

Fees for other services

Service	Fees £
Certification of the Teachers' Pension Agency 2013/14 claim	4,200
Total	4,200

Independence

Independence and ethics

Full details of all fees charged for audit and non-audit services will be included in our Audit Findings report at the conclusion of the audit.

We confirm that we have implemented policies and procedures to meet the requirement of the Auditing Practices Board's Ethical Standards.

Ethical standards and International Standards on Auditing (ISA) 260 require us to give you full and fair disclosure of matters relating to our independence. In this context, we disclose the following to you:

- An employee of Grant Thornton UK LLP is now a Parish Councillor in Shropshire with effect from October 2013. This employee will not be involved in the audit, grant certification work or any non audit services work that is carried out.
- An employee of Grant Thornton UK LLP previously worked at Shropshire Council, with employment ceasing in July 2011. We have put in place sufficient safeguards to ensure that our independence is maintained regarding this employee.

Communication of audit matters with those charged with governance

International Standards on Auditing (ISA) 260, as well as other ISAs, prescribe matters which we are required to communicate with those charged with governance, and which we set out in the table opposite.

This document, The Audit Plan, outlines our audit strategy and plan to deliver the audit, while The Audit Findings will be issued prior to approval of the financial statements and will present key issues and other matters arising from the audit, together with an explanation as to how these have been resolved.

We will communicate any adverse or unexpected findings affecting the audit on a timely basis, either informally or via a report to the Council.

Respective responsibilities

This plan has been prepared in the context of the Statement of Responsibilities of Auditors and Audited Bodies issued by the Audit Commission (www.audit-commission.gov.uk).

We have been appointed as the Council's independent external auditors by the Audit Commission, the body responsible for appointing external auditors to local public bodies in England. As external auditors, we have a broad remit covering finance and governance matters.

Our annual work programme is set in accordance with the Code of Audit Practice ('the Code') issued by the Audit Commission and includes nationally prescribed and locally determined work. Our work considers the Council's key risks when reaching our conclusions under the Code.

It is the responsibility of the Council to ensure that proper arrangements are in place for the conduct of its business, and that public money is safeguarded and properly accounted for. We have considered how the Council is fulfilling these responsibilities.

	Audit plan	Audit findings
Our communication plan		
Respective responsibilities of auditor and management/those charged with governance	✓	
Overview of the planned scope and timing of the audit. Form, timing and expected general content of communications	✓	
Views about the qualitative aspects of the entity's accounting and financial reporting practices, significant matters and issue arising during the audit and written representations that have been sought		✓
Confirmation of independence and objectivity	✓	✓
A statement that we have complied with relevant ethical requirements regarding independence, relationships and other matters which might be thought to bear on independence.	✓	✓
Details of non-audit work performed by Grant Thornton UK LLP and network firms, together with fees charged.		
Details of safeguards applied to threats to independence		
Material weaknesses in internal control identified during the audit		✓
Identification or suspicion of fraud involving management and/or others which results in material misstatement of the financial statements		✓
Non compliance with laws and regulations		✓
Expected modifications to the auditor's report, or emphasis of matter		✓
Uncorrected misstatements		✓
Significant matters arising in connection with related parties		✓
Significant matters in relation to going concern		✓



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